Addendum 1: COVID-19 Waivers

Addendum to Santa Clara Countywide Quality Assurance Standards for Homeless Housing & Service Programs

The Santa Clara County CoC Quality Assurance Standards ("QAS") serve as the CoC’s written standards for providing assistance, in accordance with the CoC Program Interim Rule at 24 C.F.R. Part 578.7(a)(9). This addendum temporarily expands those written standards to cover waivers that HUD has made available to CoC Program and ESG Program grant recipients during the COVID-19 pandemic, as outlined in four memorandums from HUD Assistant Secretary Gibbs:

1. A March 31, 2020 memorandum entitled “Availability of Waivers of Community Planning and Development (CPD) Grant Program and Consolidated Plan Requirements to Prevent the Spread of COVID-19 and Mitigate Economic Impacts Caused by COVID-19;”

2. A May 22, 2020 memorandum entitled “Availability of Additional Waivers for Community Planning and Development (CPD) Grant Programs to Prevent the Spread of COVID-19 and Mitigate Economic Impacts Caused by COVID-19;”

3. A September 30, 2020 memorandum entitled “Availability of Additional Waivers for Community Planning and Development (CPD) Grant Programs to Prevent the Spread of COVID-19 and Mitigate Economic Impacts Caused by COVID-19;” and

4. A December 30, 2020 memorandum entitled “Availability of Additional Waivers for Community Planning and Development (CPD) Grant Programs to Prevent the Spread of COVID-19 and Mitigate Economic Impacts Caused by COVID-19.”

The purpose of this addendum is to ensure continued compliance with CoC and ESG Program requirements during implementation of the waivers.

I. Notification to HUD

Before implementing any of the available waivers for a CoC or ESG Program grant, the grant recipient must notify the local HUD Field Office. Notification must be sent to Kimberly Nash, Community Planning and Development Director for the San Francisco Regional Office at the following email address: CPD_COVID-19WaiverSFO@HUD.gov. The email notification must be sent two calendar days before the grantee intends to begin using the waiver.

Grant recipients should use the notification template provided by HUD. The notification must include:

- Requestor’s name, title, and contact information;
- Declared disaster area(s) where the waiver will be used;¹
- Date on which the grantee anticipates first use of the waiver flexibility; and

¹ For waivers enumerated in HUD’s December 30, 2020 memo (Third-Party Documentation of Income, Housing Quality Standards – Initial Inspection of Unit, Suitable Dwelling Size and Housing Quality Standards, PH-RRH Monthly Case Management, FMR for Individual Units and Leasing Costs, and One-Year Lease Requirement), this item is not required for the HUD notification.
• A list of the waiver flexibilities the grantee will use.

Grant recipients should retain a copy of this notification to HUD, including the notification form and the enclosing email showing the date of the notification.

II. Establishing Policies and Procedures

Each CoC or ESG Program grant recipient and/or subrecipient must establish a written policy and procedures for implementing available waivers. Policies and procedures should, at a minimum, include:

• The date that the grant recipient informed the CPD Director for the San Francisco Regional Office of its intent to implement the waivers;
• The waivers that the recipient anticipates using;
• The recipient and/or subrecipient’s process for determining when usage of each waiver is necessary; and
• Documentation and recordkeeping standards for usage of each waiver.

Recipients and/or subrecipients are encouraged to use the following sections of this addendum as a model for their own policies.

III. Available Waivers for CoC Grants

To maintain administrative records for the waived provisions, CoC grant recipients and/or subrecipients must obtain the documentation described, or comparable documentation demonstrating compliance with CoC Program regulations and the applicability of the waiver. Documentation must be maintained in client files and must include a specific written justification for each use of waiver flexibility. The CoC has provided documentation forms for this purpose, which are available on the CoC website.

A. Fair Market Rent for Individual Units and Leasing Costs – Leasing Projects Only (Updated January 7, 2021)

Effect of Waiver

Generally, rent payments for individual units with leasing dollars may not exceed Fair Market Rent (“FMR”) (24 CFR 578.49(b)(2)). The QAS references this requirement at sections C.II.2.c, C.V.A, and E.II.2.b, related to Permanent Supportive Housing (“PSH”) and Temporary Housing (“TH”).

HUD’s March 31 memo waived the FMR restriction for any lease executed by a recipient or subrecipient to provide TH or PSH during the six-month period beginning March 31, 2020. For leases executed in this six-month period (March 31 – Sept. 30, 2020), the waiver lasts for the length of the lease. However, the recipient or subrecipient must still ensure that rent paid for individual units that are leased with CoC Program leasing dollars meets the rent reasonableness standard in 24 C.F.R. § 578.49(b)(2).

HUD’s September 30 memo extended the availability of this waiver through December 31, 2020.

HUD’s December 30 memo extends the availability of this waiver to any lease executed by a recipient or subrecipient to provide TH or PSH until March 31, 2021.
Time Frame of Waiver Availability

March 31, 2020 – March 31, 2021

Documentation

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A copy of the lease clearly displaying the date of execution;
2. A completed rent reasonableness analysis; and
3. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: "Usage of Waiver: FMR for Individual Units and Leasing Costs."

B. Disability Documentation for Permanent Supportive Housing (PSH) (Updated October 9)

Effect of Waiver

Generally, PSH programs must document a qualifying disability of one of the household’s members, and, when documentation of disability is the intake worker’s observation, the recipient must obtain additional confirming documentation from a medical professional within 45 days (24 CFR 578.103(a) and 24 CFR 578.103(a)(4)(i)(B)). The QAS references this requirement at section C.III.C.3.

HUD’s March 31 memo waived the PSH program requirement that intake staff-recorded observation of disability be confirmed and accompanied by third-party documentation within 45 days for the six-month period beginning March 31, 2020. Recipients and subrecipients are not required to later obtain additional evidence of the disability for program participants admitted to the program during this time.

HUD’s September 30 memo extended the availability of this waiver “until public health officials determine no additional special measures are necessary to prevent the spread of COVID-19.”

To document disability under this waiver, CoC-funded programs must either:

1. Document the intake staff’s observation of the client’s disability. Staff must use their professional judgement, based on their observation of the client or on other reliable evidence, to determine whether the client has a disability that meets one of HUD’s definitions. The CoC has provided a form for this purpose: "Intake Staff Observation of Disability Under COVID-19 Waiver. This option is available, as needed, for as long as public health guidance makes other documentation impossible to obtain.

   OR

2. Obtain self-certification of disability from the prospective client. Self-certification can be in the form of a photograph or scanned copy of a signed certification, or it can be in the form of an email from the client. The CoC has provided a sample form for this purpose.
“Self-Certification of Disability Under COVID-19 Waiver.” This option is available, as needed, for as long as public health guidance makes other documentation impossible to obtain.

**Time Frame of Waiver Availability**

March 31, 2020 – public health officials determine that special measures are no longer necessary to prevent the spread of COVID-19

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Documentation of staff observation of the client’s disability. The CoC has provided a form for this purpose: “Staff Observation of Disability Under COVID-19 Waiver.”

OR

2. Dated copy of client self-certification. The CoC has provided a form for this purpose: “Self-Certification of Disability Under COVID-19 Waiver.” A printout of an email from the client is also sufficient documentation, but the email must contain the same information that would be certified in the CoC’s form.

**C. Homeless Definition – Temporary Stays in Institutions of 90 Days or Less (Added October 9)**

**Effect of Waiver**

Category 1 of the CoC Program definition of homelessness includes “an individual who is exiting an institution where he or she has resided for 90 days or less and has resided in an emergency shelter or place not meant for human habitation immediately before entering that institution” (see CoC Program Interim Rule at 24 CFR 578.3(1)(iii).) The QAS references this requirement in section X. Definitions, within the definition of “Homeless.”

HUD’s September 30 memo recognizes that clients may be residing in institutions for longer periods of time as a result of COVID-19, for example due to court closings, court operating at reduced capacity, and longer hospital stays related to COVID-19. The memo waives the 90-day limit and allows clients to qualify as homeless under Category 1 if they are exiting an institution after a stay of 120 days or less and were in an emergency shelter or place not meant for human habitation immediately before entering the institution. The waiver is in effect for a period of six months beginning on September 30, 2020.

**Time Frame of Waiver Availability**

September 30, 2020 – March 31, 2021

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:
1. Documentation of the client’s stay in the institution that includes the start and end dates of the stay. Third-party documentation of the institutional stay is preferred; if no third-party documentation is available, the recipient or subrecipient must document their attempts to obtain it before relying on client self-certification of the institutional stay.

2. Documentation that the client was residing in an emergency shelter or place not meant for human habitation immediately prior to their stay in the institution. Third-party documentation of the client’s living situation is preferred; if no third-party documentation is available, the recipient or subrecipient must document their attempts to obtain it before relying on client self-certification.

3. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client. The CoC has provided a form for this purpose: “Usage of Waiver: Temporary Stays in Institutions.”

D. Limit on Eligible Housing Search and Counseling Services

Effect of Waiver

Generally, CoC Program Supportive Services funds may not be used for costs of utility or rent arrears. Housing Search and Counseling services funds are limited to those costs listed in the Interim Rule (24 CFR 578.53(e)(8)(ii)(B)).

HUD’s March 31 memo waives the limitation on eligible housing search and counseling activities so that CoC Program Supportive Services funds may be used for up to six months of a program participant’s utility arrears and up to six months of a program participant’s rent arrears when those arrears make it difficult to obtain housing. This waiver is in effect for one year, beginning March 31, 2020.

Time Frame of Waiver Availability

March 31, 2020 – March 31, 2021

Documentation

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Documentation demonstrating the client’s inability to obtain housing as a direct result of rent and utility arrears.
   a. \textit{Example}: Written notice from a landlord or property manager that they have rejected or will reject a client’s application due to rental or utility arrears.

2. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Usage of Waiver: Limit on Housing Search & Counseling Services.”
E. Permanent Housing-Rapid Re-housing (PH-RRH) Monthly Case Management (Updated January 7, 2021)

**Effect of Waiver**

Generally, recipients must require PH-RRH program participants to meet with a case manager at least monthly (24 CFR 578.37(a)(1)(ii)(F)). The QAS references this requirement at sections D.VII.A.1.h and D.VII.B.

HUD’s initial memo waived the monthly case management meeting requirement for two months, beginning March 31, 2020, and subsequent memos extend the availability of the waiver through March 31, 2021; however, as a result of COVID-19 and the public health response, many clients may be particularly in need of support during this time. Rapid Rehousing providers should make every effort to maintain regular contact and case management with clients over the phone, video, or through other means that maintain the safety of both clients and staff.

**Time Frame of Waiver Availability**

March 31, 2020 – March 31, 2021

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Usage of Waiver: RRH Monthly Case Management.”

F. Housing Quality Standards (HQS) – Initial Physical Inspection of Unit (Updated January 7, 2021)

**Effect of Waiver**

Generally, recipients are required to physically inspect any unit supported with leasing or rental assistance funds to assure that the unit meets housing quality standards (HQS) before any assistance will be provided on behalf of a program participant (24 CFR 578.75(b)(1)). The QAS references this requirement at sections C.V.A. (PSH) and D.V.A (RRH).

HUD’s March 31 memo waived the requirement that the recipient or subrecipient physically inspect each unit to assure that the unit meets HQS before providing assistance on behalf of a program participant for six months, from March 31, 2020 to September 30, 2020. Programs using this waiver must: (1) visually inspect the unit using technology, such as video or photographs, to ensure the unit meets HQS before any assistance is provided; and (2) have written policies to physically re-inspect the unit within three months after the health officials determine special measures to prevent the spread of COVID-19 are no longer necessary.

HUD’s September 30 memo waived the requirement that the recipient or subrecipient physically inspect each unit to assure that the unit meet HQS before providing assistance from September
30, 2020 to December 31, 2020, provided that recipients and subrecipients could meet certain criteria outlined in the waiver.

HUD’s December 30 memo extends the waiver of the requirement that the recipient or subrecipient physically inspect each unit to assure that the unit meets HQS before providing assistance to March 31, 2021, provided that recipients and subrecipients meet the following criteria:

1) The owner certifies that they have no reasonable basis to have knowledge that life-threatening conditions exist in the unit or units in question; and

2) The recipient or subrecipient has written policies to physically inspect the unit within three months after public health officials determine special measures to prevent the spread of COVID-19 are no longer necessary.

**Time Frame of Waiver Availability**

Waiver of in-person initial inspection: March 31 – September 30, 2020

Waiver of initial physical inspection: September 30, 2020 – March 31, 2021

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Usage of Waiver: HQS – Initial Physical Inspection”;

2. Required from March 31 – September 30, 2020:
   a. A completed HQS inspection form noting the method of observation (*required from September 30 to December 31, 2020*); and
   b. A recording or copies of the video or photographic inspection, which must include date stamps within the waiver time frame (*no longer required from September 30 to December 31, 2020*).

3. Required from September 30 – March 31, 2021:
   a. Written certification from the owner or landlord that they have no reasonable basis to have knowledge that life-threatening conditions exist in the unit or units in question. If the landlord or owner cannot provide written certification, the program can make a written record of a certification provided orally.
G. HQS – Re-Inspection of Units

*Effect of Waiver*

Generally, recipients or subrecipients must inspect all units for which leasing or rental assistance funds are used, at least annually to ensure they continue to meet HQS (24 CFR 578.75(b)(2)). The QAS references this requirement at sections C.V.A. (PSH) and D.V.A (RRH).

HUD’s March 31 memo waives the requirement that the recipient or subrecipient annually inspect all units for which leasing or rental assistance funds are used to ensure they continue to meet HQS, for one year beginning March 31, 2020. However, programs are encouraged to maintain regular contact with residents, including regarding any housing quality issues that may arise.

*Time Frame of Waiver Availability*

March 31, 2020 – March 31, 2021

*Documentation*

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Usage of Waiver: HQS – Re-Inspection.”

H. Suitable Dwelling Size and Housing Quality Standards (Updated January 7, 2021)

*Effect of Waiver*

Generally, CoC-funded units must have at least one bedroom or living/sleeping room for every two occupants (see the CoC Program Interim Rule at 24 CFR 578.75(c)). The QAS references this requirement in section C.V (Permanent Supportive Housing) and D.V (Rapid Re-housing).

HUD’s September 30 memo recognized that households experiencing homelessness often struggle to locate housing they can afford and waived the occupancy limit in the CoC Program Interim Rule for leases and occupancy agreements signed between September 30, 2020 and December 31, 2020, as necessary for a client to obtain housing that is both affordable and that the client considers adequate. It waived the requirement from the signing of the lease until the later of:

1) The end of the initial lease term; or

HUD’s December 30 memo extends the availability of this waiver to leases and occupancy agreements executed by recipients and subrecipients December 30, 2020 – March 31, 2021. The requirement that each unit assisted with CoC funds have at least one bedroom or living/sleeping room for each two persons is waived until the later of:
1) The end of the initial lease term; or

This means that households who move into a unit with more than two people per bedroom or living/sleeping room must locate other housing before the later of these two deadlines, unless the household size has reduced.

This waiver only applies the occupancy limits in the CoC Program Interim Rule. It does not waive State or local occupancy standards or limits, and CoC recipients must continue to comply with any applicable State and local occupancy standards.

Recipients and subrecipients must continue to respect and prioritize client choice in selection of housing and should balance the flexibility provided by this waiver with the recommendations of health officials to limit community spread, including any guidance or information regarding the impacts of residential overcrowding. Before using this waiver on behalf of a client, CoC recipients and subrecipients must discuss all identified housing options with the client, inform the client of typical occupancy limits, and ensure that the client understands that they may need to seek other housing at the end of the waiver period.

**Time Frame of Waiver Availability**

September 30, 2020 – March 31, 2021

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A copy of the lease clearly displaying the date of execution and including the initial term and automatic renewal; and
2. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client. The CoC has provided a form for this purpose: "Usage of Waiver: Suitable Dwelling Size and Housing Quality Standards."

**I. One-Year Lease Requirement (Updated January 7, 2021)**

**Effect of Waiver**

Generally, program participants residing in permanent housing must be the tenant on a lease for a term of at least one year that is renewable and terminable for cause (24 CFR 578.3, definition of permanent housing, 24 CFR 578.51(l)(1)). The QAS references this requirement at sections C.II.2.d. (PSH) and D.II.2.e (RRH).

HUD’s March 31 memo waived the requirement that PSH and RRH program participants be on a lease for at least one year for leases signed within the six-month period beginning March 31, 2020. The initial lease term for all leases must be for at least one month.
HUD’s September 30 memo extended this waiver to apply to leases signed through December 31, 2020.

HUD’s December 30 memo extends the availability of this waiver to leases signed through March 31, 2021, so long as the initial term of the lease is for at least one month.

**Time Frame of Waiver Availability**

March 31, 2020 – March 31, 2021

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A copy of the lease clearly displaying the date of execution and including the initial term and automatic renewal; and

2. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: "Usage of Waiver: One-Year Lease Requirement."

**J. Permanent Housing-Rapid Re-housing (PH-RRH) Limit to 24 Months of Rental Assistance (Added May 22)**

**Effect of Waiver**

Generally, CoC program funds can be used to provide short-term (up to three months) or medium-term (up to 24 months) rental assistance for participants in a RRH project (24 CFR 578.37(a)(1)). The QAS references this requirement at section D.II.2.a.

HUD’s May 22 memo waives the 24-month limit on rental assistance for RRH participants who reach 24 months of rental assistance on or after May 22, 2020, until public health officials determine special measures are no longer necessary to prevent the spread of COVID-19. For those participants, rental assistance may continue, as necessary for the participant to remain housed, for up to three months after a state or local public health official determines that special measures are no longer necessary to prevent the spread of COVID-19.

**Time Frame of Waiver Availability**

May 22, 2020 – public health restrictions are lifted

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Documentation of 24 months of rental assistance payments, with the payment for the 24th month on or after May 22, 2020;
2. Documentation, covering each month of rental assistance, of how the client’s portion of rent was calculated, which complies with the CoC’s Quality Assurance Standards and the program’s own policies and procedures; and

3. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client. The CoC has provided a form for this purpose: “Usage of Waiver: RRH Limit to 24 Months of Rental Assistance.”

K. **Limit to be Eligible for DedicatedPLUS Project When Coming from Transitional Housing Being Eliminated (Added May 22)**

**Effect of Waiver**

Generally, to be eligible for a DedicatedPLUS project, an individual or family must meet the criteria of DedicatedPLUS in the Notice of Funding Availability under which the grant was awarded. One of the possible criteria is residing in transitional housing (TH) that will be eliminated and meeting the definition of chronically homeless in effect at the time in which the individual or family entered the TH project.

HUD’s May 22 memo waives the definition of DedicatedPLUS project for projects funded in the FY 2018 and FY 2019 CoC Program Competitions to allow these projects to serve clients coming from TH, whether it is being eliminated or not, as long as the client met the definition of chronically homeless upon entry to the TH.

**Time Frame of Waiver Availability**

Grants funded in the FY 2018 and FY 2019 CoC Program Competitions

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Documentation that the client was living in TH people experiencing homelessness within the 14 days prior to the client’s enrollment into the DedicatedPLUS program;

2. Documentation of the client’s chronically homeless status at entry into the TH program, including homeless status at entry, duration of homelessness, and disability; and

3. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client. The CoC has provided a form for this purpose: “Usage of Waiver: Limit on DedicatedPLUS Eligibility From TH.”

L. **Third-Party Documentation of Income (Updated January 7, 2021)**

**Effect of Waiver**

Generally, CoC-funded projects that charge rent or occupancy charges must document client income in compliance with the CoC Program Interim Rule at 24 CFR 578.103(a)(7). This section of
the rule establishes the following order of priority for income documentation and requires recipients and subrecipients to obtain higher-priority forms of documentation whenever they are available:

1) Source documentation of clients’ assets and recent income (e.g., pay stubs, bank statements);
2) Written third-party verification of recent income (e.g., employer letter); and
3) Client self-certification of expected income over the three months following the income evaluation.

HUD’s September 30 memo waived the requirement to obtain source documentation or third-party verification whenever those forms of documentation are available. The waiver allows recipients and subrecipients to rely on client self-certification of the income they anticipate over the three months following the income evaluation, even when source documentation or third-party verification are available, for any initial or subsequent income calculations conducted between September 30, 2020 and December 31, 2020. To use this waiver, the recipient or subrecipient must explain why use of self-certification is necessary in order to move the client into permanent housing quickly.

HUD’s December 30 memo extends the availability of this waiver to March 31, 2021.

**Time Frame of Waiver Availability**

September 30, 2020 – March 31, 2021

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Dated copy of client self-certification of income expected over the next three months; and
2. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client. The CoC has provided a form for this purpose: “Usage of Waiver: Third-Party Documentation of Income.”

**M. Assistance Available at Time of Renewal (Updated January 7, 2021)**

**Effect of Waiver**

Generally, when a CoC program recipient applies to renew a grant, the budget for each line item in the renewal application must be equal to or less than the amount of funding for that line item in the most recent grant budget. This means that, if a recipient amends its budget prior to a CoC Program Competition, the recipient’s renewal application must be based on the amended budget.

HUD’s May 22 memo waived the requirement that recipients renew grants based on the line items in the most recent grant budget. For all projects that amend their grant agreement between
March 31, 2020 and October 1, 2020 to move funds between budget line items, recipients may apply in the next FY CoC Program Competition based on the budget line items in the grants before they were amended. In effect, this waiver allows recipients to temporarily amend a grant budget to respond to COVID-19 needs but renew that grant with pre-COVID-19 line items.

HUD’s September 30 memo extended the availability of this waiver through December 31, 2020.

HUD’s December 30 memo extends the availability of this waiver to all projects that amend their grant agreement between January 1, 2021 and March 31, 2021.

Recipients using this waiver do not need to follow the notification process outlined above. Instead, HUD will consider any grant agreement amendment executed between March 31, 2020 and March 31, 2021 to move funds between budget line items in response to the COVID-19 pandemic as notification to HUD.

**Time Frame of Waiver Availability**

Grant amendments executed between March 31, 2020 and March 31, 2021.

**Documentation**

Programs must maintain the following administrative records each time the waiver flexibility is applied:

1. Documentation of grant amendment, including:
   a. The original (pre-amendment) grant agreement and budget;
   b. The project’s written request to HUD amend the grant by moving funds between budget line items, which explicitly states that the changes are in response to the COVID-19 pandemic;
   c. All communications with HUD regarding the project’s request and the grant amendment; and
   d. The amended grant agreement and budget.

**IV. Available Waivers for ESG Grants**

To maintain administrative records for the waived provisions, ESG grant recipients and/or subrecipients must obtain the documentation described, or comparable documentation demonstrating compliance with ESG Program regulations and the applicability of the waiver. Documentation must be maintained in client files and must include a specific written justification for each use of waiver flexibility. The CoC has provided [documentation forms for this purpose, which are available on the CoC website](#).

**A. HMIS Lead Activities**

**Effect of Waiver**

Generally, ESG funds may be used to pay the costs of managing and operating the HMIS only if the ESG recipient is the HMIS Lead (24 CFR 576.107 (a)(2)).
HUD’s March 31 memo waives the condition that the recipient must be the HMIS Lead. Any recipient may use ESG funds to the extent necessary to upgrade or enhance its local HMIS to incorporate data on ESG participants and activities related to COVID-19. This waiver is in effect for six months beginning March 31, 2020.

Before using this waiver flexibility, grantees must consult with the CoC regarding HMIS customization required as a result of COVID-19.

**Time Frame of Waiver Availability**

March 31 – Sept. 30, 2020

**Documentation**

The recipient must maintain the following administrative records each time the waiver flexibility is applied:

1. Documentation that recipient consulted with the CoC regarding HMIS customization;
   
   a. Example: An outline of additional elements provided by or developed in collaboration with the CoC and a bill from the vendor.

2. A description of the specific customization that is required as a result of the COVID-19; and

3. Documentation of the amount of the expense.
   
   a. Example: A bill from the vendor

**B. Re-evaluations for Homeless Prevention Assistance**

**Effect of Waiver**

Generally, homelessness prevention assistance is subject to re-evaluation of each program participant’s eligibility need for assistance, including the types and amounts of assistance needed, not less than once every three months (24 CFR 576.401(b)).

HUD’s March 31 memo waives the required frequency of re-evaluations for homelessness prevention, so long as the recipient or subrecipient conducts the required re-evaluations not less than once every six months. This waiver is in effect for two years beginning March 31, 2020.

**Time Frame of Waiver Availability**

March 31, 2020 – March 31, 2022

**Documentation**

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Documentation of re-assessment completed every six months; and

2. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a
C. Housing Stability Case Management

Effect of Waiver

Generally, program participants receiving homelessness prevention or RRH assistance must meet with a case manager not less than once per month to assist them in ensuring long-term housing stability, unless certain statutory prohibitions apply (24 CFR 576.401(e)). The QAS references this requirement at section D.VII.B.

HUD’s memos waive the monthly case management requirement to allow recipients to provide case management on an as-needed basis for two months, beginning March 31, 2020, and then for an additional three months, beginning on May 22, 2020; however, as a result of COVID-19 and the public health response, many clients may be particularly in need of support during this time. Providers should make every effort to maintain regular contact and case management with clients over the phone, video, or through other means that maintain the safety of both clients and staff.

Time Frame of Waiver Availability

March 31, 2020 – August 22, 2020

Documentation

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Usage of Waiver: Housing Stability Case Management.”

D. Restriction of Rental Assistance to Units with Rent at or Below FMR

Effect of Waiver

Generally, rental assistance is restricted to units with rent at or below FMR (24 CFR 576.106(d)(1)).

HUD’s March 31 memo waives the FMR restriction for any individual or family receiving Rapid Re-Housing or Homelessness Prevention assistance who executes a lease for a unit during the six-month period beginning March 31, 2020. However, the ESG recipient or subrecipient must still ensure that the units in which ESG assistance is provided meet the rent reasonableness standard.

Time Frame of Waiver Availability

March 31 – Sept. 30, 2020
Documentation

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. A copy of the lease clearly displaying the date of execution;
2. A completed rent reasonableness analysis; and
3. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Usage of Waiver: Restriction of Rental Assistance to Units with Rent at or Below FMR.”

E. Homeless Definition – Temporary Stays in Institutions of 90 Days or Less (Added October 9)

Effect of Waiver

The definition of homeless in the ESG Program Interim Rule, at 24 CFR 576.2, includes “an individual who is exiting an institution where he or she has resided for 90 days or less and has resided in an emergency shelter or place not meant for human habitation immediately before entering that institution.”

HUD’s September 30 memo recognized that clients may be residing in institutions for longer periods of time as a result of COVID-19, for example due to court closings, court operating at reduced capacity, and longer hospital stays related to COVID-19. The memo waives the 90-day limit and allows clients to qualify as homeless under Category 1 if they are exiting an institution after a stay of 120 days or less and were in an emergency shelter or place not meant for human habitation immediately before entering the institution. The waiver is in effect for a period of six months beginning on September 30, 2020.

Time Frame of Waiver Availability

September 30, 2020 – March 31, 2021

Documentation

Programs must maintain the following administrative records in the client file each time the waiver flexibility is applied:

1. Documentation of the client’s stay in the institution that includes the start and end dates of the stay. Third-party documentation of the institutional stay is preferred; if no third-party documentation is available, the recipient or subrecipient must document their attempts to obtain it before relying on client self-certification of the institutional stay.
2. Documentation that the client was residing in an emergency shelter or place not meant for human habitation immediately prior to their stay in the institution. Third-party documentation of the client’s living situation is preferred; if no third-party documentation is available, the recipient or subrecipient must document their attempts to obtain it before relying on client self-certification.
3. A note to file with the date of HUD’s waiver memo, the waiver being applied and the date of use, and a detailed justification for its application to this client’s lease. The CoC has provided a form for this purpose: “Temporary Stays in Institutions of 90 Days or Less.”