COUNTY OF SANTA CLARA

PUBLIC SAFETY REALIGNMENT PROGRAM

MONTHLY STATUS REPORT

November 1, 2011– November 30, 2011
December 1, 2011 – December 31, 2011
PROBATION DEPARTMENT:

The Probation Department received an initial combined allocation of $3,339,692 ($2,515,427 for operational and service costs and $824,265 for eight (8) existing Prop 36 positions) and 21.0 FTE new positions.

For this reporting period, approximately $520,203 has been expended. The remaining amount of the initial allocation is $2,819,489. The Probation Department has filled 26 positions and recruitment for 3 unfilled positions is underway.

The Probation Department created two High Risk Offender Units in order to implement and provide an evidence based approach to supervision and service delivery models to serve both the Post Release Community Supervision (PRCS) population and the non-serious, non-violent and non-high risk sex offenders sentenced to County Jail with a term of mandatory supervision. California Department of Corrections and Rehabilitation (CDCR) provided an early estimate that the County of Santa Clara would be expecting approximately 1,067 offenders in this program at full implementation. Revised projections received from CDCR in December 2011 indicated that Probation Department will likely realize approximately 1,260 PRCS and 1170(h) PC defendants.

Between October 1, 2011 and December 31, 2011, 411 PRCS offenders were released. In addition, 21 Mandatory Supervision (1170(H) PC) Offenders were sentenced. CDCR projected 319 PRCS offenders.

The deputy probation officers and supervising probation officers assigned to these two High Risk Offender Units have undergone extensive training to better prepare them to provide intensive supervision to this population in the community. This training includes, but is not limited to, the implementation of the Correctional Assessment and Intervention System (CAIS) risk and needs assessment tool, Motivational Interviewing, and advanced officer safety classes. This training will enhance their skills as they provide supervision in the community at a 1:30 ratio.

Staff continues to work collaboratively with the Department of Mental Health as a partner in the Re-Entry Multi-Agency Pilot which focuses on the assessment of offenders being released from custody in an effort to provide an immediate and seamless transition back into their natural living environments. This collaborative has incorporated visits to over 20 of the 33 state prison facilities in California to conduct assessments, in addition to those assessments completed in the County Jail and those done after release. These assessments have been conducted by deputy probation officers and both mental health and behavioral health professionals. This collaborative continues to work to provide referrals for not only mental health and substance use issues, but referrals for health issues and benefits. In this process the Probation Department has worked with the Department of Alcohol and Drug Services (DADS) to
streamline the process of referrals for this realignment population. This effort will result in improved efficiencies in linking offenders with critical needs to immediate services in order to decrease relapse pending enrollment into treatment.

**OFFICE OF THE SHERIFF/DEPARTMENT OF CORRECTION:**

**Custodial Supervision and Support:**

As of December 31, 2011, there were 345 AB 109 inmates in custody. Of those, 162 were serving a jail sentence, 12 were in custody for local violations flash/PRCS Revocations, and 171 were in custody for State Parole violations. In addition to the 345 AB 109 inmates, there were 45 new commitments to State Prison awaiting transportation to CDCR.

**Administrative Booking Unit**

The Administrative Booking unit is continually researching technical issues. For instance, they analyzed whether or not certain privileges granted in State Prison could be applied at the local facilities, like Penal Code section 1203.2a wherein inmates sentenced to State prison may apply to have their Probation period status dropped.

The Administrative Booking unit has been handling an increase in Inmate Request Forms from AB109 inmates, to which staff is required to review and respond. This unit has also been impacted by:

- Completing two judicial update forms for tracking purposes of the AB109 inmates.
- Copying abstracts of judgments to be forwarded to Inmate Programs unit, for placement in classes preparing the inmates for pre-release and re-entry.
- The Prison Transport Desk is being handled by two staff due to the additional time computations for inmates sentenced under AB109, while still completing the Prison Transfer lists.

**Custody Operations**

In the FY 2012 Recommended Budget, custody staffing for Elmwood’s M-8 Building was reduced significantly, and inmate programs in this area were stopped. Now, full educational and rehabilitation programming at the M-8 Building has been restored through the use of AB109 funding allocation.

As a reminder, there is $1.5 million budgeted in revenue in FY 2012 for housing State inmates. In September 2011, the State informed the County that it would no longer receive any more revenue for housing State parolee inmates, and that the realignment funds were supposed to replace this revenue stream. It should be noted that, now that the State is no longer paying the daily jail rate for these inmates, parole agents are revoking parolees at such a high number that this population has quadrupled (188
inmates on 1/12/12). These numbers have never been this high in the history of the department, and the department is no longer getting reimbursed.

**Correctional Industries**

Correctional Industries operates five vocational training trades/shops including cabinet making, upholstery, welding, landscaping and auto body repair. Inmates learn and train under the supervision of qualified vocational instructors provided through Milpitas Adult Education. Correctional Industries currently has (21) AB109 sentenced inmates assigned to in-custody vocational programs. This has doubled the overall population assigned to Correctional Industries programs since November 2011.

Job announcements have been posted for both Industries Correctional Deputy/Officer and Industries Custody Support Assistant (CSA) positions. The department anticipates both positions being filled by the end of January 2012. The Correctional Deputy/Officer position is needed to provide more security within the shops/Correctional Industries areas, since the more sophisticated AB109 inmates are now assigned there. The CSA position will provide support for all functions related to operating the Correctional Industries shops.

The department anticipates being able to offer more AB109 sentenced inmates the opportunity to participate in Correctional Industries.

**Classification Unit**

The bed management evaluation process of inmates sentenced pursuant to AB109 is on-going. Jail Classification officers are re-evaluating inmates sentenced under AB109 on a regular basis for lower security level housing, in order to make room for more AB109 inmates.

**Information Systems Unit**

Information Technology staff has been working for several months on developing computer programs for statistical reporting related to AB109. The systems track types and lengths of sentences, demographics, housing location, and security levels. Also, IT staff has developed a computer application for the temporary in-house Needs Assessment Tool that enables Inmate Programs to assess inmates for placement in programs. Recently, as a result of the recommendations of the Re-entry CLT team, the department is exploring the purchase of a validated Needs Assessment tool that will interact with the one recently implemented by Probation.

**Staffing**

Job announcements have been posted for both Industries Correctional Deputy/Officer and Industries Custody Support Assistant positions. The department anticipates both positions being filled by the end of January 2012.
For the Custody Operations Correctional Deputy positions, the vacancies from the newly added AB 109 positions will be filled once the next correctional cadet academy graduates in the Spring of 2012. Current officer staffing needs are being met by backfilling with overtime where appropriate and necessary.

For the Custody Operations Custody Support Assistant positions, the department is continuing to work with ESA to recruit and fill the positions. A job announcement will be posted during the month of January 2012. Staffing needs are being met by backfilling with overtime where appropriate and necessary.

For the Law Enforcement Clerk positions, ESA has an existing recruitment list and the department has been conducting interviews. Because of the number of vacancies and the candidate pool, the department plans to have another round of interviews during the month of January 2012. Staffing needs are being met by backfilling with overtime where appropriate and necessary.

Of the initial allocation of $1,919,597 for Custodial Supervision and Support, approximately $387,013 has been expended for this reporting period, with a total of $459,113 expended to date. There are no new related service agreements.

The remaining allocation amount for this component is estimated at $1,460,484.

**Programs and Custodial Alternatives:**

**Programs Unit**

The County Administration approved a building site for a Re-Entry Center. The AB 109-funded staff who are assigned to the Inmate Programs and Custodial Alternative Supervision (CASU) units are working with the other departments to prepare the space for occupancy. The Public Service Program, Weekend Work Program, Regimented Corrections Phase II, and the Day Reporting Center will be relocated to this site once the building is ready for occupation.

A Rehabilitation Officer who will be assigned to AB 109 case management has been selected. Case managing is necessary to prepare this inmate population for re-entry and early release into alternative sentencing programs to meet jail population management needs. Also, the Programs Unit had developed a temporary internal Needs Assessment Tool, and the Rehabilitation Officers used this tool for all AB 109 inmates since October 1, 2011. Recently, as a result of the recommendations of the Re-entry CLT team, the department is exploring the purchase of a validated Needs Assessment tool that will interact with the one recently implemented by Probation.
Custodial Alternative Supervision Unit (CASU)

This unit is now fully staffed with six positions. The staff is now evaluating inmates for the early release programs. Because this unit is new, policies and procedures are being developed and will undergo the standard approval process before implementation.

Staffing

The Rehabilitation Officer position in Inmate Programs has been filled, and the CASU unit is now fully staffed.

Of the initial allocation of $1,073,272 for Programs and Custodial Alternatives, approximately $218,398 has been expended for this reporting period, with a total of $226,398 expended to date. There are no new related service agreements.

The remaining allocation for this component is estimated at $846,874.

Direct Inmate Services:

Transportation Unit and Food Services

On a daily basis, staff continues to closely monitor the size, type, and length of stay of inmate population in order to direct the appropriate level of inmate services, such as Food Service staff and Inmate Transportation.

Staffing

For the Correctional Deputy position, the vacancy will be filled once the next correctional cadet academy graduates in Spring of 2012. Current officer staffing needs are being met by backfilling with overtime or extra help.

For the Food Services positions, the department continues to work with ESA to recruit and fill the positions. Staffing needs are being met by backfilling with overtime where appropriate and necessary.

Of the initial allocation of $476,719 for Direct Inmate Services, approximately $123,077 has been expended for this reporting period, with a total of $159,789 expended to date. There are no new related service agreements. The remaining allocation for this component is estimated at $316,930.

CUSTODY HEALTH SERVICES: Provision of Mental and Psychiatric Services

Custody Health received an initial allocation of $852,678 and 5.0 FTE new positions.

For November 2011 approximately 194 AB109 inmates received services out of 270 inmates who have been retained, 71% served. For December 2011 approximately 149 AB109 inmates received services out of 284 inmates who have been retained, 52% served.
Of the initial allocation, approximately $225,733 has been expended related to medical and mental health costs for the AB109 inmates. CHS has an existing service agreement with a contract psychiatrist that can be utilized for these services. There no new related service agreements.

The remaining amount of the initial allocation is $794,855.17.

**DISTRICT ATTORNEY: Support of Revocation Cases**

The Office of the District Attorney received an initial allocation of $225,222 and 2.0 FTE new positions.

For this reporting period, none of the allocation amount has been expended nor have the positions been filled. The FERC committee has approved the requests to hire both the attorney and legal clerk positions. The department has conducted interviews and anticipates making hiring offers pending successful completion of background checks. There have been no revocation cases. In addition, there are no new related service agreements nor are any anticipated by this Office.

**PUBLIC DEFENDER: Support of Revocation Cases**

The Office of the Public Defender received an initial allocation of $225,222 and 2.0 FTE new positions.

For this reporting period, a total of approximately $11,143 has been expended in salaries and benefits costs for the Attorney position. The Legal Clerk position has not been filled yet. In November 2011, there were 5 revocation cases opened and 8 hearings and in December 2011, there were 10 revocation cases opened and 18 hearings. There have been no new related service agreements nor or any anticipated by this Office.

The total expended to date is 15,291.33. The remaining amount of the initial allocation is $209,930.67.

**TRAINING AND RETENTION:**

Training and retention efforts received an initial allocation of $550,000 and no new FTE positions.

For this reporting period, none of the allocation has been expended; however, $225,000 is set aside for the risk/needs assessment for Probation.

**COMMUNITY CORRECTIONS PARTNERSHIP: Planning Efforts**

CCP Planning efforts received an initial allocation of $200,000 and no new FTE positions.
For this reporting period, these funds will be spent or obligated by June 30, 2012 to pay for training for an EBP for stakeholders (criminal justice partners and community based organizations) and the risk/needs assessment for the SO-DOC.

**PROGRAMMING AND SERVICES: Support Transition from Custody to Community**

Programming and services received an initial allocation of $3,653,077 and 6.0 FTE new positions.

**Re-Entry Multi-Agency Pilot Project**

The Departments involved with this project have been meeting regularly to discuss the results of the state prison visits and the outcome of the client’s information packets. Ongoing meetings will continue to implement the program that addresses the services for the realignment population.

All six staff positions are expected to be filled by February and locate at the Santa Clara County Re-Entry Resource Center in the spring of 2012.

MHSA provided an allocation of $665,576 towards this pilot project. The remaining amount of the initial allocation is approximately $621,044.

**Substance Abuse and Mental Health Treatment Services**

Substance use treatment services are needed for State Parolees entering the County. Department of Drugs and Alcohol (DADS) expanded the Adult System of Care services to fund substance use treatment services and service expansion for outpatient, residential, transitional housing units (THU), and special THU services. In November 2011 the Board of Supervisors approved agreements with Crossroads, Family and Children Services and Pathway Society, Inc.

DADS is working with managers and supervisors of the AB109 units at Probation to determine need for referrals.

Mental Health will award an additional 30 Criminal Justice Full Service Partnership Slots to current Criminal Justice FSP providers (Community Solutions, Catholic Charities, Gardner). Contract amendments are in process.

**MHSA Self Help & Peer Support and Faith, Family and Community Support Services**

Mental Health will use new MHSA funds to expand the department’s efforts in providing ministry and mentorship opportunities. Mental Health will provide ministry and mentorship opportunities. Three CBOs will provide self-help referrals for drop-in services.
On November 17, 2011 a Community Faith Forum, co-sponsored by Supervisor George Shirakawa and Pastor Tony Williams, was held at the Maranatha Christian Center. The purpose of the meeting was to provide the Faith Community with an overview of the Public Safety Realignment Plan, an update on the activities of the Re-Entry Network, and explore ways that the Faith Community can partner with the county to provide services to individuals returning to the community. Over 100 members from various faith communities expressed interest in engaging with the county, and worked in small groups to identify immediate opportunities.

**Employment Education and Support**

The Probation Department entered into an agreement with Family and Children Services to provide Cognitive Behavioral Treatment (CBT) as part of the Department’s project under SB 678. These services are also available to the realignment population. Agreements have been finalized with both Catholic Charities and the Center for Training and Careers (CTC) to provide job placement services and educational and vocational programs for both PRCS and 1170(h) offenders.

The Probation Department has also assisted in the development of a support group specifically for women released from prison on PRCS and/or women released from county jail on Mandatory Supervision. This group is being facilitated by a female ex-offender and hosted at the Probation Department. Further, a volunteer San Jose State University graduate student is facilitating a weekly GED preparation course for our PRCS and Mandatory Supervision clients. This course also incorporates career counseling and a focus on developing job skills. A voucher system is being established to assist in the payment for clients to take the GED test.

**COUNTY of SANTA CLARA RE-ENTRY RESOURCE CENTER:**

**Re-Entry Resource Center**

Over the last two months, the Administration has been meeting with staff from the Probation Department, the Department of Correction, the Office of the Sheriff, Mental Health Department, Custody Health, the Department of Alcohol and Drugs, and the Department of Facilities and Fleet to consider utilizing a County-owned facility.

There is an immediate need to identify a location for the newly hired positions under AB109 to implement many of the programs and services discussed in the County’s AB109 Implementation Plan and Spending Plan.
State inmates released to Probation under Post Release Community Supervision must report to Probation to be re-assessed to clearly identify their needs. These individuals need service referrals and classes to begin their discharge plans.

In response to changes in custodial responsibilities and pressure to provide additional custodial alternative sentencing programs to both maximize offender rehabilitation and to assist in population management, Department of Correction continues to work with the Administration to determine the best use of confinement alternatives at a specific location.

After careful consideration and group consensus, the County is moving forward to utilizing the vacant County-owned Health Annex at the Old City Hall property as the County of Santa Clara Re-Entry Resource Center. This location is an ideal place for inmates to receive information and direct referral services to treatment after release.

Inmates under the Public Service Program and the Weekend Work Program have been diligently clearing out debris, moving furniture, cleaning window blinds, replacing ceiling tiles, replacing new light bulbs, and painting so the facility can be used by the County. Captain Troy Beliveau and his staff should be commended for taking the initiative in getting this place ready.

A phased approach is being implemented to begin operations at the Center:

- **Phase I (Winter 2012)** Department of Correction will begin to offer their confinement alternatives such as the Day Reporting Program, the Public Service Program, and the Weekend Work Program at the center.
- **Phase II (Spring 2012)** Staff from Probation and the AB109 Multi-Agency Pilot Program referenced by Mental Health Director Nancy Pena earlier will occupy an office to continue their efforts in a better coordinated area.
- **Phase III (Summer 2012)** Incorporate Community Based Organizations into the Resource Center.